Message Text

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ACTION AF-18

INFO OCT-01 EUR-25 ISO-00 NEA-11 IO-14 AID-20 CIAE-00

DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10 PA-04

RSC-01 PRS-01 SPC-03 SS-20 USIA-15 SAM-01 EB-11 OMB-01

DRC-01 FEA-02 TRSE-00 ACDA-19 IGA-02 COME-00 XMB-07

OPIC-12 AGR-20 (ISO) W

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R 021040Z FEB 74 FM AMEMBASSY TUNIS TO SECSTATE WASHDC 4370 INFO USINT ALGIERS AMEMBASSY PARIS AMEMBASSY RABAT AMEMBASSY TRIPOLI

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TAGS: PFOR, TS, LY

SUBJ: NOUIRA INTRODUCES CONSTITUTIONAL AMENDMENT ON MERGER: PLENARY DEBATE SCHEDULED BEGIN FEBRUARY 5.

REF: TUNIS 623.

1. SUMMARY: IN SPEECH TO NATIONAL ASSEMBLY FEB 1, PM HEDI NOUIRA INTRODUCED PROPOSED AMENDMENT TO CONSTITUTION TO MODIFY ARTICLE 2 CONCERNING MAGHREB UNITY BY ADDING REFERENDUM PROCEDURE (FBIS SHOULD HAVE TEXT). HE ALSO USED SPEECH TO TRY REASSURE MAGHREBLNEIGHBORS THAT UNION WILL BE PURSUED IN MAGHREB CONTEXT, THAT IT WILL NOT BEUNDERTAKEN WITHOUT CONSENSUS OF MAGHREB COUNTRIES AND ABOVE ALL IT WILL NOT BE DIRECTED AGAINST ANY COUNTRY OF REGION. HE ENDED SPEECH WITH APPEAL FOR NATIONAL UNITY DURING PERIOD OF NEGOTIATIONS WITH LIMITED OFFICIAL USE

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LIBYA. PRIOR TO SPEECH, PRESIDENT OF NATIONAL ASSEMBLY

ANNOUNCED THAT PLENARY DEBATE ON PRPOSED AMENDMENT WOULD BEGIN FEB 5. PROPOSED AMENDMENT, IF ADOPTED, COULD HAVE EFFECT OF DELAYING REFERENDUM INDEFINITELY. END SUMMARY

- 2. PM NOUIRA, READING FROM PREPARED TEXT IN FORTY-FIVE MINUTE SPEECH, PRESENTED FOLLOWING AS PROPOSED SECOND PARAGRAPH OF ARTICLE 2 OF CONSTITUTION: "TREATIES CONCLUDED AND WHICH WILL BE OF THE NATURE TO BRING ABOUT ANY MODIFICATION OF THE PRESENT CONSTITUTION WILL BE SUBMITTED BY THE PRESIDENT OF THE REPUBLIC TO AN REFERENDUM AFTER THEIR ADOPTION BY THE NATIONAL ASSEMBLY UNDER THE FORMS AND CONDITIONS PROVIDED FOR BY THE CONSTITUTION.5 NOUIRA THEN EXPLAINED THAT WHILE SOVEREIGNTY COMES FROM THE PEOPLE, IN CONSTITUTION PEOPLE DELEGATED THEIR SOVEREIGNTY TO REPRESENTATIVES OF NATIONAL ASSEMBLY, AND IT NOW UP TO LATTER TO RETURN SOVEREIGNTY TO PEOPLE IN FORM OF REFERENDUM.
- 3. NOUIRA WENT ON AT LENGTH TO EXPLAIN THAT TUNISIAN DESTINY IS TIED TO GREATER MAGHREB, AND JERBA PROCLAMATION IS IMPORTANT STEP TOWARDS THIS OBJECTIVE. HE REITERATED FON MIN CHATTI STATEMENT THAT TUNISIA WOULD NOT ENGAGE IN ANY UNION WITHOUT CONSENT OF MAGHREB PARTIES. EVEN LESS WOULD UNION BE DIRECTED AGAINST ANY COUNTRY OF THAT REGION. HE ADDED THAT GREATER MAGHREB WOULD BE REALIZED BY STEPS. NOUIRA EXPLAINED THAT TUNISIAN NATIONAL COMMISSION, OVER WHICH HE WILL PRESIDE AND WHICH WILL INCLUDE MEMBERS OF GOVERNMENT, SOME DEPUTIES OF NATIONAL ASSEMBLY, AND SOME REPRESENTATIVES OF PARTY AND OF NATIONAL ORGANIZATIONS, WILL DEFINE OUESTIONS AND PROBLEMS TO SERVE AS BASIS FOR NEGOTIATIONS WITH LIBYA ON "CONTENT" OF UNION. IT IMPLIED BUT NOT STATED THAT NEGOTIATIONS WILL RESULT IN TREATY TO BE SUBMITTED TO ASSEMBLY. HE SAID THESE NEGOTIATIONS WILL BE UNDERTAKEN AT DATE WHICH HAS NOT YET BEEN FIXED. NATIONAL COMMISSION WILL ALSO CONSIDER POSSIBLE APPROACHES FOR CONSULTATIONS WITH OTHER MAGHREB COUNTRIES.;
- 4. CONCLUDING, NOUIRA MADE APPEAL FOR ALL TUNISIANS LIMITED OFFICIAL USE

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FROM ALL WALKS OF LIFE TO JOIN TOGETHER TO SUPPORT PRESIDENT BOURGUIBA IN LONG PROCESS TOWARDS UNION IN ORDER TO PRESENT UNIFIED POSITION ON UNITY QUESTION. HE SAID, "IN SOLEMN MOMENT WHEN FUTURE OF OUR CHILDREN AND OUR CHILDREN'S CHILDREN IS IN QUESTION, WE MUST ACT WITH FULL CONSCIOUSNESS OF OUR RESPONSIBILITIES, FORGET OUR DIFFERENCES, PUT ASIDE OUR DISPUTES AND SILENCE ALL THAT WHICH DIVIDES US." HE SAID THIS IS

ONLY WAY THAT TUNISIA COULD SAFEGUARD WHAT SUCCESSIVE GENERATIONS HAVE STRUGGLED FOR.

5. COMMENT: AMENDMENT ON REFERENDUM AS PROPOSED BY NOUIRA SUGGESTS THAT EVEN IF REFERENDUM PROCEDURE IS LEGALIZED, ACTUAL REFERENDUM REGARDING LIBYA COULD BE POSTPONED INDEFINITELY SINCE EVIDENTLY TREATY XMUST FIRST BE NEGOTIATED AND THEN RATIFIED BY ASSEMBLY. (TO OUR UNDERSTANDING, JERBA AGREEMENT NO CONSIDERED A "TREATY.") LOCAL REACTION TO SPEECH NOT YET KNOWN. HOWEVER, OPENING OF DEBATE ON FEB 5 COULD GIVE GOOD INDICATION OF WHETHER APPEAL FOR UNITY AND PROPOSED LANGUAGE FOR AMENDMENT ARE ACCEPTABLE TO MAJORITY OF NATIONAL ASSEMBLY. UNITY APPEAL NO DOUBT ADDRESSED PARTICULARLY TO LIBERAL FACTION OF PSD AS WELL AS TO MASMOUDI SUPPORTERS. REMAINS TO BE SEEN IF EITHER GROUP WILL RESPOND POSITIVELY TO OHIS APPEAL IN PRESENT SITUATION. IF LIBYANS HAD ANY DOUBTS ABOUT HOW LONG IT MIGHT BE BEFORE REFERENDUM COULD BE ORGANIZED, BELIEVE NOUIRA'S LATEST STATEMENT CAN ONLY LEAD THEM TO CONCLUDE THAT REFERENDUM IS UNLIKELY FOR SOME TIME. SEELYE

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